

Message Text

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ORIGIN ARA-14

INFO OCT-01 ISO-00 IO-13 L-03 PC-10 VO-03 SCA-01
CIAE-00 INR-07 NSAE-00 SS-15 SP-02 PPT-01 IGA-02
SSO-00 NSCE-00 INRE-00 USIE-00 /072 R

DRAFTED BY ARA/ECA:RELTZ:JH
APPROVED BY ARA:FDEVINE
ACTION:IO/LA:CMILLIKAN (DRAFT)
L/M:HSHAMWELL (DRAFT)
ARA/ECA:RWZIMMERMANN
-----091412 190032Z /73

O 182358Z AUG 77
FM SECSTATE WASHDC
TO AMEMBASSY BRASILIA IMMEDIATE
INFO AMCONSUL RIO DE JANEIRO IMMEDIATE
AMCONSUL SAO PAULO IMMEDIATE

C O N F I D E N T I A L STATE 197272

JOINT STATE/PEACE CORPS MESSAGE

E.O. 11652. GDS

TAGS:BR, CVIS, TATT

SUBJECT: VISAS FOR PEACE CORPS VOLUNTEERS

REF: BRASILIA 6832; BRASILIA 6474

1. REFTEL WAS VERY HELPFUL IN RECAPING FOR DEPARTMENT
AND PEACE CORPS THE BACKGROUND OF CURRENT PROBLEM, AND
PROVIDING SOME ANALYSIS OF GOB MOTIVATIONS. IT APPEARS
FROM REFTEL AND PREVIOUS THAT WE MUST FACE POSSIBILITY
OF INDEFINITE CONTINUING DELAY ON PCV VISAS, AND THAT GOB
MAY NOT IN FINAL ANALYSIS, ISSUE ALL THE VISAS. AT SAME
TIME, FOREIGN MINISTRY -- POSSIBLY FOR COMMENDABLE
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MOTIVE OF AVOIDING BILATERAL "ISSUE" -- MIGHT "A LA
LOWENSTEIN CASE" TAKE PAINS TO HAVE RECORD SHOW NO VISA
WAS ACTUALLY DENIED. I.E. IN THIS CASE THEY MAY DEFER
ANSWER UNTIL WE ARE FORCED TO MAKE OTHER ARRANGEMENTS FOR
NON-APPROVED PCV'S.

2. IN ABSENCE OF CONCRETE SIGNS OF MOVEMENT, PEACE CORPS

WILL BE UNABLE TO MAINTAIN VOLUNTEERS "ON HOLD" IN MIAMI BEYOND AUGUST 24. APPROACHES OUTLINED BELOW ARE AN ATTEMPT TO PREPARE FOR NECESSARY ALTERNATIVE ACTION WITH RESPECT TO VOLUNTEERS, WITHOUT BILATERAL CONFRONTATION AND WITHOUT INDICATING TO FOREIGN MINISTRY THAT WE ARE UNDULY DISTURBED BY BRAZILIAN FAILURE TO TAKE ACTION WHICH SHOULD

BE IN BRAZIL'S OWN INTEREST.

3. UNLESS EMBASSY PERCEIVES SERIOUS OBJECTION, THEREFORE, WE BELIEVE THAT RESPONSE TO BRAZILIAN NOTE OF JULY 29 SHOULD NOW BE DELIVERED TO MINISTRY. WE BELIEVE THIS SHOULD BE DONE IN "ROUTINE" LOW-KEY MANNER AS A COMPLETION OF FORMALITY WHICH HAD BEEN LEFT PENDING WHILE WASHINGTON AND EMBASSY/PC BRASILIA PLACED EMPHASIS ON IMMEDIATE QUESTION, I.E. SUPPLYING REQUESTED DATA ON THE VOLUNTEERS. ADAPTION (NEXT PARAGRAPH) OF EMBASSY TEXT SUGGESTED IN REFTEL (B) WOULD LEAVE OPEN -- WITHOUT EXPLICITLY STATING RESERVATION -- QUESTION OF U.S. POSITION ON CORRECTNESS OF NEW MINISTRY REQUIREMENT AND/OR ON THE DEGREE TO WHICH WE WOULD BE ABLE TO COMPLY IN THE FUTURE. (FYI: OUR PRELIMINARY VIEW IS THAT AGREEMENT PROVISION FOR GOB "IMPLEMENTING ENTITY'S" PARTICIPATION IN VOLUNTEER SELECTION PROCESS COULD BE HELD TO IMPLY SUBMISSION, AT LEAST TO THAT ENTITY, OF CURRICULUM VITAE, AND THAT MINISTRY REQUEST FOR THIS INFO PRIOR TO FINAL STAGE OF GOB PRO-CONFIDENTIAL

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CESSING OF VOLUNTEERS (I.E. VISA ISSUANCE) IS NOT INCONSISTENT WITH SPIRIT OF AGREEMENT. AS REFTEL (A) POINTS OUT, HOWEVER, SUBMISSION OF DATA EARLY ENOUGH IN SELECTION/TRAINING PROCESS TO PERMIT LENGTHY GOB REVIEW OF EACH APPLICANT AS INDIVIDUAL WOULD RISK HARDSHIPS TO PCV'S AND UNDERMINE FLEXIBILITY NEEDED TO MEET PC'S WORLDWIDE PROGRAMMING DEMAND.)

4. TEXT OF NOTE: "THE EMBASSY OF THE UNITED STATES OF AMERICA PRESENTS ITS COMPLIMENTS TO THE MINISTRY OF FOREIGN AFFAIRS OF THE FEDERATIVE REPUBLIC OF BRAZIL, AND HAS THE HONOR TO REFER TO THE MINISTRY'S NOTE NO.(SUPPLY) OF JULY 29, 1977 REQUESTING CURRICULA VITAE ON PEACE CORPS VOLUNTEERS WHO WERE SCHEDULED TO ARRIVE IN BRAZIL ON OR ABOUT AUGUST 4, 1977 TO PARTICIPATE IN PROJECTS APPROVED BY THE BRAZILIAN GOVERNMENT.

THE EMBASSY OF THE UNITED STATES WOULD NOTE THAT THE 1973 AGREEMENT BETWEEN BRAZIL AND THE UNITED STATES OF AMERICA ON THE PEACE CORPS PROGRAM DOES NOT SPECIFICALLY REQUIRE THE SUBMISSION OF CURRICULA VITAE OF THE NATURE REQUESTED ON PEACE CORPS VOLUNTEERS.

IN RESPONSE TO THE MINISTRY'S REQUEST, HOWEVER,
THE EMBASSY PROVIDED THE DESIRED INFORMATION ON AUGUST 4,
WITH A VIEW TO FACILITATING AND EXPEDITING THE ISSUANCE
OF VISAS TO THE VOLUNTEERS IN QUESTION, AND TO AVOIDING
SERIOUS INTERRUPTION AND POSSIBLE CANCELLATION OF ONE
OR MORE OF THE PROJECTS APPROVED BY THE BRAZILIAN GOVERN-
MENT.

(COMPLIMENTARY CLOSE). END TEXT OF NOTE.

5. DEPARTMENT/PC BELIEVE THAT MATTER-OF-FACT MENTION
MIGHT BE MADE TO MINISTRY AND SUBIN THAT INTERNAL PC
ADMINISTRATIVE AND FINANCIAL REQUIREMENTS WILL MAKE IT
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NECESSARY TO DISBAND MIAMI GROUP BY WEDNESDAY, AUGUST 24;
IN ABSENCE OF POSITIVE RESOLUTION OF VISA MATTER -- OR
CONCRETE INDICATION THAT THIS IS IMMINENT -- IT WILL BE
NECESSARY FOR PC TO REPROGRAM THIS HIGHLY QUALIFIED GROUP
TO OTHER COUNTRIES. WE WISH, OF COURSE, TO AVOID APPEAR-
ANCE OF "ULTIMATUM" OR THREAT, BUT RATHER LIMIT OURSELVES
TO STATEMENT OF PRACTICAL CONSTRAINTS IN THE SITUATION.

6. ONCE OUTCOME OF THIS CASE IS KNOWN, WE WILL ADDRESS IN
SUBSEQUENT MESSAGE STEPS TO BE TAKEN WITH GOB WITH REGARD
GENERAL CONSIDERATION OF FUTURE OF PROGRAM IN BRAZIL AND
DEFINITION OF PRECISE STEPS TO AVERT SIMILAR PROBLEMS
WITH NEXT GROUP OF VOLUNTEERS. SPECIFICALLY, WE WILL
RESPOND TO YOUR POINTS RAISED IN PARAGRAPHS 18 THROUGH 22
OF REFTEL (A). VANCE

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Message Attributes

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